

REPORT TO: WEST OF ENGLAND MAYORAL COMBINED

AUTHORITY COMMITTEE

DATE: 6 OCTOBER 2023

REPORT TITLE: TRANSFORMATION PROGRAMME & REGIONAL

STRATEGY UPDATE

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Purpose of Report

It was agreed at June Committee that a further update on the West of England Mayoral Combined Authority (MCA) Transformation Programme and progress towards a refresh of our regional strategy would be taken to October Committee.

This report sets out progress and next steps on the West of England Mayoral Combined Authority's route to improvement. The report provides Committee with an update on the West of England Mayoral Combined Authority transformation programme that is underway to respond to and take forward recommendations from the Grant Thornton external audit report, the West of England Mayoral Combined Authority commissioned Independent Peer Review, and the West of England Mayoral Combined Authority Committee approved action plan.

Recommendation

- Committee is recommended to note:
 - Recommendation 1: progress across the West of England Mayoral Combined Authority transformation programme.
 - Recommendation 2: the areas of the Constitution where the Monitoring
 Officer has identified improvement opportunities and intends to work with
 the Unitary Authority Monitoring Officers to bring improvement proposals
 to a future meeting of the Mayoral Combined Authority Committee.

Reasons for recommendation

• At June Committee, Committee resolved that a further update on progress across the transformation programme would be taken to October Committee.

Voting arrangements

• The paper is to note and no vote is required

Background / Issues for Consideration

- At the West of England Mayoral Combined Authority Committee meeting on 17th March 2023, Committee:
 - Approved the action plan that had been developed in response to the Grant Thornton external audit report.
 - Agreed the conclusions of the Independent Peer Review that was committed to in December 2022.
 - Delegated to the Mayoral Combined Authority Chief Executive, in consultation with the Chief Executives of the Unitary Authorities, to incorporate recommendations from the Independent Peer Review into the action plan as appropriate.
- 2.1 At the June 2023 Committee meeting, members welcomed the progress being made across the transformation programme and requested a further update at their October meeting.
- 2.2 In line with the update provided to June Committee, this paper provides an overview of action underway across the four workstreams that have been established to deliver the transformation programme:
 - Purpose and strategy
 - Workforce and culture
 - Governance and structures
 - Effectiveness, efficiencies and delivery
- 2.3 Since June Committee, CEOs have continued to work together to oversee the Mayoral Combined Authority transformation programme. Figure 1 provides a reminder of the structure and focus of the programme workstreams.
- 2.4 Since June, both the Overview and Scrutiny Committee and the Audit Committee have considered progress across areas of the transformation programme. Audit Committee has asked that more specific dates for anticipated completion are added to actions across the programme. This will be addressed for future updates.

Figure 1: Transformation programme overview

	Purpose & Strategy	Workforce & Culture	Governance & Structures	Delivery & Efficiencies
	Programme Level Actions (action	ns that cut across all workstreams)	 	Workstream lead: Jess Lee
	Developing a shared view of the role and purpose of the Combined Authority	Ensuring that the Combined Authority has the right resources, people management processes and culture to enable successful delivery	Ensuring that the Combined Authority has the appropriate governance structures and constitutional arrangements to support effective decision making	Ensuring that the Combined Authority can deliver on corporate objectives and achieve efficiencies, delivering value for money
Summary of core actions to deliver	 Discussion of regional priorities Facilitated, structured discussions on core purpose of the CA Refreshed regional strategy Facilitated work with business community to redefine role of Business Board Joint Committee meetings held alongside the CA Committee 	 Roll out 'step change' programme that will: Establish working behaviours and principles for the CA Strengthen the corporate core Build enhanced relationships with UAs Complete a management restructure 	 Develop CA operating principles Establish a set of committees/ meetings to deliver on CA operating principles Consider use of Leader portfolio model Revise CA constitution as required to deliver ambitions of the transformation programme 	 Revisit the business case/project evaluation process Build use of the Programme Delivery Board to ensure delivery remains on track and delivers vfm Build the internal CA organisational Governance Board to strengthen governance and processes within the organisation Consider routes to maturing the approach of the CA to attracting and delivering investment
	Jess Lee Head of Strategy & Innovation	Alex Holly Head of People & Assets	Daniel Dickinson Interim Director of Legal Services	Rachel Musson Interim Director of Finance & Resources

^{*} The table above sets out workstreams. Work will progress on all the different workstreams both simultaneously and sequentially as appropriate.

Action to date

2.4 Since Committee last reviewed progress across the transformation programme in June, a range of action has taken place to progress this work. Figure 2 provides a snapshot of key action for Committee to note.

Figure 2: Progress to date in delivering the West of England Mayoral Combined Authority transformation programme



Workstream updates

- 2.5 Key progress to note since the June 2023 Committee discussion includes:
 - Progress in shaping the approach to independently facilitated discussions between Mayors and Leaders on the role and purpose of the West of England Mayoral Combined Authority. All Mayors and Leaders have met with the independent facilitator supporting this work and plans for the next phase are underway.
 - Collaboration between Mayoral Combined Authority and Unitary Authority officers to consider the issues that should form a basis of the refreshed regional strategy.
 - Broader engagement with a range of regional stakeholders to ensure the refreshed regional strategy is informed by a wide range of partners.
 - The appointment of permanent members of the Mayoral Combined Authority Corporate Management Team is progressing. Recruitment processes for the S73 and Monitoring Officer roles are underway.
 - The LGA is providing support to the delivery of aspects of the workforce and culture workstream, providing benchmarking support around organisational design and structures.
 - The opportunity to sit on the Mayoral Combined Authority Audit and Scrutiny Committees was highlighted to new members following the local elections in May with Mayoral Combined Authority officers supporting Unitary Authority new member inductions where this was requested. New Audit and Scrutiny Committees are now in place and the Centre for Scrutiny and Governance has presented to Scrutiny Members and commenced the process of scoping and arranging more detailed workshops to review and improve how these committees operate.
 - Preliminary work to consider areas where the Mayoral Combined Authority constitution can be strengthened is underway. Whilst further, incremental improvements will be identified as this work progresses, a substantial refresh can only progress in earnest following planned discussions on the role and purpose of the Mayoral Combined Authority.
 - Work is underway to develop a range of options that could be considered
 to support work to mature our approach to investment. This work is
 intended to provide options to consider for how we could make existing
 funds work harder and bring additional investment into the region.
- 2.6 During the summer, the Government published draft Best Value Guidance, setting out the standards authorities are expected to meet and seven themes of good practice for running authorities. The guidance sets out the range of interventions that may be undertaken where standards are not considered to be at the level required. As we progress the transformation programme, we will consider consistency with national requirements.
- 2.7 The following sections of the report provide updates across the transformation programme action plan that has been agreed.

2.8 Actions across the programme reflect the conclusions of the Grant Thornton Audit report, the Independent Peer Review, and the Committee approved action plan. Across these reports there has been a degree of duplication and overlap in conclusions and recommendations. The transformation programme streamlines actions into a clear set of activity. Appendix 1 provides an overview of all recommendations and actions that have informed the programme, providing clarity and transparency on how actions have been mapped

Programme level workstream

2.9 Figure 3 provides an update on actions across the transformation programme.

Figure 3: programme level workstream

Action No.	Action	Progress since June and next steps	Key dates
TP1	Bring together recommendations and actions from independent reviews and West of England Mayoral Combined Authority Committee agreed action plan into a single transformation programme plan	Creation of a single transformation programme has taken place with workstreams approved by CEOs. This document brings the approved programme into a single programme plan.	April – May 2023 ACTION COMPLETE
TP2	Independent progress reviews to be carried out, monitoring progress of the transformation programme and should be reported to Committee	The LGA and Solace are involved in the work and an independent progress report will be commissioned. As previously agreed by Committee, a 1 year on progress report will be commissioned to kick off in March 2024.	Progress report: 1 year on Mar 2024
TP3	Senior Officers will continue to meet collectively and on a 1:1 basis going forward	A range of senior officer groups are in place, including fortnightly meetings of CEOs. Attendance and regularity of meetings will be monitored via independent progress reports. 1 to 1's between the West of England CEO and the Unitary Authority CEO's have been set up.	Progress to be reported via report noted in action TP2
TP4	 Senior Leaders and officers will: a. Work collaboratively and engage in meaningful consultation when developing solutions and proposals to help leaders to mitigate points of contention where possible ahead of West of England Mayoral Combined Authority Committee meetings. Where possible, flagging matters of contention in good time to allow for solutions to be developed ahead of West of England Mayoral Combined Authority Committee meetings. b. Commit to promoting a culture of respect and understanding at all times. c. Seek mediation at an early stage if required to ensure working practice continue and solutions can be developed. 	TP4a. To be managed through CEO meetings or 121 discussions, as appropriate. TP4b. Progress to be considered via report noted in action 2. TP4c. Progress to be considered via report noted in action 2. Access to mediation to be considered as part of workstream 2. A programme of external engagement (including with Government) will be developed to ensure stakeholders are aware of progress and able to provide constructive feedback. A programme of external engagement to support the regional strategy refresh has been taking place since Committee last reviewed progress in delivering the transformation programme.	Progress to be reported via report noted in action TP2
TP5	A forward plan of decisions and activities will be developed to help with planning / resourcing / engagement for CEOs meeting.	Progress continues to be made in establishing a longer-term forward plan with CEO engagement built in at an early stage of the Committee cycle to support collaboration in development	Progress to be reported via report noted in action TP2

of papers.

Workstream 1: Purpose and strategy

2.10 Figure 4 provides an overview of workstream 1. A more detailed update on this workstream is set out below.

Figure 4: purpose and strategy workstream

Action No.	Action	Progress since June and next steps	Key dates
PS1	The West of England Mayoral Combined Authority will engage in a facilitated structured conversation to revisit and clarify its core role and purpose including the policy areas where we agree working together regionally to develop strategies and plans is beneficial. Discussions on role and purpose will also consider when and how to engage with partners outside the Mayoral Combined Authority, potentially including deepening partnership arrangements where appropriate.	Officer discussions with an agreed external facilitator have taken place to help inform preparation for Mayors and Leaders discussions on the role and purpose of the Mayoral Combined Authority. Mayors and Leaders have held 121 discussions with the external facilitator and a programme of joint discussions is in development.	Discussions anticipated as soon as possible
PS2	The West of England Mayoral Combined Authority, in dialogue with partners, will co-produce a Regional Economic Strategy, providing a common narrative for all regional stakeholders to be able to promote the economic vision of the region to external audiences. Through this work, highlighting investment opportunities across the region.	Research and analysis to inform the refreshed regional strategy has progressed since June. UA and MCA officers have identified a range of actions we could seek to take to address regional challenges and build on regional strengths. Engagement with a range of regional partners has taken place to ensure a wide range of perspectives informs the strategy. Discussions with Mayors and Leaders on the action they wish to take will inform the final strategy.	Updates to future Committee meetings to ensure Mayors and Leaders continue to set strategic direction
PS3	Using independent facilitation, work with the business and partner community to refine a Terms of Reference for a Business Board to advise, support and challenge the West of England Mayoral Combined Authority. Through this work, delivering a LEP integration plan	Government announced in August that funding to LEPs would cease, and functions would transfer to MCAs. Work has been slow to progress to wind up the LEP and create a new Business Board. Progress against this action is underway with officers working to develop and take forward the business board options.	Aim to bring proposal to January Committee
PS4	Align the West of England Mayoral Combined Authority and the Joint Committee into the same business meeting.	When feasible, these meetings will be set up as required to deliver the business of each Committee.	ACTION COMPLETE

PS5	Activity to agree regional priorities including allocation of resources.	A regional priorities workshop took place in February 2023. Out of this, Mayors and Leaders agreed work to progress a revised regional strategy; work to support refinement of regional investment opportunities; work to strengthen our investment in the region; and a strengthened focus on working together to deliver. The regional strategy will be refreshed on a regular basis as required. The conclusions of this workshop are being taken forward across the transformation programme.	Workshop in Feb 2023. Actions now embedded across the transformation programme. ACTION COMPLETE
PS6	Board members to be involved at an earlier stage in setting strategic regional direction	Feb 2023 workshop set initial direction. CEOs are acting as a steering group for this work.	Mayors and Leaders will continue to set strategic direction

Revised regional strategy update on activity

- 2.11 Work to deliver a revised regional strategy has progressed since Committee last received an update in June. Since then:
 - To ensure the strategy is co-produced, a number of collaborative working sessions have taken place between
 Mayoral Combined Authority and Unitary Authority officers to consider the potential action that could be set out in the
 revised regional strategy.
 - Engagement sessions with a range of regional partners and stakeholder have also taken place, ensuring the strategy development process is informed by a wide range of views from across the region.
 - An online portal has been created to ensure members of the public, partner organisations, academics and others can
 contribute evidence and views to inform the strategy refresh. The portal can be found via this link:
 https://www.westofengland-ca.gov.uk/about-us/our-strategy/regional-strategy/
 - The regional strategy evidence base previously discussed by Mayors and Leaders has been shared with a range of
 external think tanks and policy institutes to ensure our evidence is subject to robust external review (e.g. What Works
 Centre for Economic Growth, the Office of National Statistics and the Government Economic Service. We are also
 discussing the evidence base with a range of think tanks).
 - Research has been undertaken to consider the range of action we could seek to take as a region to deliver on the broad investment priorities agreed by Committee in Summer 2022.

- Officers have carried out work to consider how we collaborate in identifying potential future investment priorities.
- Work has progressed to consider the impact of our work to date, both in terms of on the ground delivery and the
 impact that has been achieved through the different way of working and investing that the Mayoral Combined
 Authority enables.
- Through the work outlined above, a range of potential future devolution priorities is being identified to give Mayors and Leaders a range of options to consider.
- The regional strategy working group (that brings together Mayoral Combined Authority and Unitary Authority officers) has started the process of reviewing the conclusions of the various workstreams detailed above in order to bring together options for Mayors and Leaders to consider ensuring Board members are involved at an early stage in setting strategic direction.
- 2.12 Appendix 2 provides a summary the conclusions that have emerged from the first phase of work to refresh the regional strategy.

Workstream 2: workforce and culture

- 2.13 This workstream is primarily focused on ensuring that the West of England Mayoral Combined Authority has the right resources, people management processes and culture to enable successful delivery, both through directly addressing the recommendations raised in the Grant Thornton and Solace reports, and through the implementation of themes of work as identified in the West of England Mayoral Combined Authority's agreed HR strategy.
- 2.14 Figure 5 provides an overview of actions under workstream 2 of the transformation programme. The update notes the progress underway in recruiting permanent members of staff to the West of England Mayoral Combined Authority Corporate Leadership Team.

Figure 5: workforce and culture workstream

Action No.	Action	Progress since June and next steps	Key dates
WC1	Through 'Step Change' programme, develop revised leadership structure for the West of England Mayoral Combined Authority organisation including review of senior pay and grading structures and titles and creation of consistent 'job families' across the authority	Leadership structure has been reviewed and is currently being benchmarked with support from the LGA. It is expected that this will be shared with Local Authority Chief Executives and Committee for information by October 2023. Senior pay and grading work complete and formed part of the agreed Pay Policy in June 2023. Work is currently underway to create a consistent set of job families across the Authority at all levels. It is expected that this work will be complete by the end of the calendar year.	October 2023 to share leadership structure, December 2023 for full review of job families
WC2	Through 'Step Change' programme, establish working behaviours and principles for the West of England Mayoral Combined Authority and revised values for the organisation, using established LA networks as appropriate	Corporate values have been agreed following full staff engagement and have been shared with all staff in September 2023. Further work on expected core behaviours to underpin the values expected to be complete by October 2023.	Staff have agreed organisational values following engagement September 2023. Underpinning work on culture and behaviours underway.
WC3	Through 'Step Change' programme, strengthen the function of the 'corporate core' of the West of England Mayoral Combined Authority organisation	Infrastructure Directorate "Target Operating Model" work is complete, with expected implementation over the next six months. Review of corporate functions has identified some gaps on the Mayoral Combined Authority's "road to normality" — and the recruitment of key roles to fill these gaps has already started.	Ongoing
WC4	Complete management restructure to fill interim posts permanently in consultation with the LAs, with external support, and in line with the constitution of the West of England Mayoral Combined Authority. Ensure Monitoring Officer role is at Director level	Permanent Strategic Director of Infrastructure in place since April 2023. Employment Committee meeting for the Strategic Director of Resources (s.73 Officer) and Director of Legal Services (Monitoring Officer) is on 16 th Oct 2023. Market remained challenging.	Recruitment of \$73 and Monitoring Officer anticipated to be complete 16 Oct 2023.
WC5	Ensure performance reviews are formally recorded	Performance reviews completed across the organisation at all	All performance

		levels in August 2023. Revised approach and new system to continuous Performance Management across the Mayoral Combined Authority has been agreed by the Corporate Leadership Team and will be implemented by the end of the calendar year.	reviews by August 2023. New performance approach implemented by December 2023
WC6	Consideration of the GT Auditing Culture report made by the Head of HR in consultation with UA HR leads (and others as relevant), and recommendations for improvement made for consideration by the constituent member CEO group	Action to be closed. Regular meeting between the HR leads of the authorities are already in place. GT culture report has been considered as part of wider culture work covered in action WC2 above.	ACTION COMPLETE
WC7	Agree process for sharing performance indicators and information with member organisation relating to organisational culture and health	HR dashboard is in place and metrics agreed. Revised metrics will be fully implemented by the end of the calendar year.	Ongoing reporting on a quarterly basis.
WC8	Review of recruitment and attraction strategy to ensure that the Authority can bring in the right people with the right skills and reduce interim usage	Through organisational workforce strategy, external benchmarking will take place to support delivery of this action. Planned activity over the next 6 months.	Ongoing

Workstream 2 – other related work

- 2.15 It is important that delivery of this workstream is seen in the context of wider work covered in the HR strategy, to ensure that a holistic approach is taken to addressing workforce and culture considerations within the West of England Mayoral Combined Authority. The activities highlighted below all form component parts of the wider HR strategy.
- 2.16 **Refreshing our organisational values –** as noted above, this work is nearing completion, with a new set of values having been agreed and shared with all staff in September 2023, and the underpinning behaviours to be fully defined by the end of October 2023. Staff have been fully engaged with the development of the revised values. A further programme of work will take place over the coming months to ensure that the values are embedded into our recruitment, employment and performance policies, practices and procedures.
- 2.17 **Revised learning and development offer –** a learning needs analysis has been completed across the Authority, which will now inform our learning and development offer which will be rolled out over the coming months, to ensure that staff can access the right opportunities to develop the skills they need to excel in their role.

- 2.18 **Review approach to recruitment and attraction** this work will review our recruitment, benefits and attraction strategies, to ensure that we are able to attract the best people to help us deliver for the region.
- 2.19 **Development of Equality, Diversity and Inclusion Advisory Group –** the first meeting of this group took place in September 2023. The group is chaired by a member of the Corporate Leadership Team (CLT), with the remit of ensuring that both internal policies and external interventions are critically evaluated to understand their impact on a range of diverse groups. This group will regularly report to the CLT to ensure leadership accountability for equality, diversity and inclusion.
- 2.20 As with other areas of the transformation programme, external support has been sought including the Local Authority HR leads groups, the Combined Authorities HR leads group, the Local Government Association, and other appropriate bodies as necessary (e.g. the Chartered Institute for Personnel and Development). This external support has helped to ensure that any proposals are properly benchmarked and represent best practice.

Workstream 3: governance and structures

2.21 Figure 6 provides an overview of actions in the governance and structures workstream. As noted in the update, a number of the actions that fit within this workstream were completed before the transformation programme was established (details on these actions can be found in Appendix1). The more substantial actions around reviewing the West of England Mayoral Combined Authority constitution and meeting structures will be progressed through discussions on the role and purpose of the West of England Mayoral Combined Authority. Planning for these sessions is underway, as noted in the update to workstream 1. The Monitoring Officer has begun to identify a number of areas where the Mayoral Combined Authority's constitution could be improved as set out in Appendix 3. This is anticipated to be a rolling programme of work undertaken in conjunction with the Unitary Authority Monitoring Officers and taken to subsequent successive meetings of the Mayoral Combined Authority Committee for approval.

Figure 6: governance and structures workstream

Action No.	Action	Progress since June and next steps	Key dates
GS1	Following discussions on the role and purpose of the MCA, develop revised West of England Mayoral Combined Authority operating principles as part of revisions to the Constitution of the West of England Mayoral Combined Authority. Have regard to the Constitutions of other MCAs as revisions are made. In reviewing the Constitution, revise the scheme of delegations.	Whilst Mayoral Combined Authority "operating principles" can only be properly revised on a wholesale basis following the planned role and purpose discussions, the Monitoring Officer has begun to identify a number of areas where the Mayoral Combined Authority's constitution might be improved and has commenced discussions on the same with the Unitary Authority Monitoring Officers, Chief Executive Officers, the Metro Mayor and the Chairs of the Audit Committee and Scrutiny Committee. A summary of potential improvement areas is set out in Appendix 3 hereto.	A more substantive overhaul will take place in light of the outcome of the role and purpose discussions. The Monitoring Officers will seek to agree upon the wording of interim improvements on a rolling programme basis with a view to proposing appropriate changes at subsequent meetings of the Mayoral Combined Authority Committee
GS2	Establish a set of meetings with the purpose of enhancing ownership and collaboration of the agenda and the West of England Mayoral Combined Authority. Committees to have clear ToR, forward timetable and training programme to support implementation. This work should be independently supported	On a macro scale, the programme of role and purpose meetings is intended to reach outcomes which will enhance ownership and collaboration of the agenda of the West of England Mayoral Combined Authority in the widest sense. In a more focused sense, regular meetings of CEOs are taking place to provide much earlier sight of, and input to, committee paper preparation. Commencing for the June 2023 AGM, draft reports have been circulated to UA CEOs 3-4 weeks in advance of the committee	Scrutiny and Audit Workshops through the autumn with any necessary constitutional changes anticipated to be taken to January Committee and successive

meeting, with a formal CEOs meeting with those authors to inform further drafting. In addition, the high-level purpose and indicative recommendations are shared and discussed at a prior CEOs meeting.

committees thereafter.

In terms of committee terms of reference, forward-planning committee work and a programme of training and support, this piece of work is well underway. Three additional meetings have been agreed for the Scrutiny Committee to provide time in the programme for "deep dive" sessions. The first of these took place on 8 September where the committee received a presentation on the Regional Strategy refresh and an update on the Governance Workstream of the Transformation Programme. It also discussed scrutiny practice and work planning in detail. That led to the formation of a Task and Finish group to consider BSIP issues which had its inaugural meeting on 18 September.

The Scrutiny Committee Chairman is working closely with the Monitoring Officer and the newly appointed Democratic Services and Scrutiny Manager to re-set Scrutiny working practices and work-planning arrangements. An informal meeting of Scrutiny Members took place on 7 July to begin that process.

Officers are in discussion with the Local Government Association, the Centre for Scrutiny and Governance and are seeking support from the Chartered Institute of Public Finance and Accountancy with a view to arranging externally facilitated workshops with Officers and Members to help identify and adopt best practice across Scrutiny and Audit, which will include a review of Committee Terms of Reference, appropriate delineation between the two committees, workplanning and member/officer training & development. Scrutiny Committee received a paper and presentation on this at its meeting on 8 September. Changes to committee terms of

		reference require a unanimous resolution of the Mayoral Combined Authority Committee.	
GS3	Consider assigning Leader portfolios and CEO portfolios to support Leaders.	Through discussions on role and purpose of the West of England Mayoral Combined Authority, the question of Leader portfolios can be considered as and when appropriate.	TBC - Following role and purpose discussions
GS4	West of England Mayoral Combined Authority officers will ensure Cabinet Members from UAs can request briefings from senior MCA officers as required	The Mayoral Combined Authority Chief Executive has offered briefings to all Local Authority member portfolio holders in advance of committee meetings. There will now be a standing agenda item at CEO meetings where requests for briefings can be made and discussed/actioned.	ACTION COMPLETE & NOW BUSINESS AS USUAL
GS5	Regional Monitoring Officers will meet regularly to discuss matters regarding the constitution that need addressing	The MCA's Monitoring Officer has established a programme of meetings with the Monitoring Officers from its four partner UAs. These are intended to take place at least monthly and a series of 121 introductory meetings took place in July. The August meeting was vacated on account of leave commitments, but the September meeting took place on 21 September and focused on proposals to improve the constitution. These meetings are not restricted to discussions on constitutional matters but provide an opportunity to identify and resolve emerging issues across the board. In addition, contacts have been established with other senior legal managers and similar relevant personnel on an interauthority basis for the same purposes, and to explore opportunities for collaborative working on legal matters across joint projects. In addition, the MCA's Monitoring Officer meets regularly with the other M10 Monitoring Officers to share knowledge and best practice on matters affecting Combined Authorities generally.	ACTION COMPLETE & NOW BUSINESS AS USUAL
GS6	Following the 2023 local elections, highlight the opportunity of joining the Audit and Scrutiny Committees to UA members.	Material will be provided to new members as part of their induction process and all members will be offered the opportunity to meet with MCA officers to discuss the role of Audit and Scrutiny Committees	Complete. Also, see GS2 above.

- 2.22 The West of England Mayoral Combined Authority Action Plan, following the Grant Thornton external audit report, agreed a range of specific actions associated with agreement of a new protocol covering when legal advice can be sought. These actions have all been completed (as noted in Appendix 1) and a constitutional amendment was approved by Committee in March 2023.
- 2.23 As noted above, other actions associated with this workstream which are about improving working practices (i.e. briefing cabinet members, regular meetings of the regional Monitoring Officers group) have been taken forward and are now part of our ongoing approach to working across the West of England Mayoral Combined Authority partnership, and across the wider M10 network.
- 2.24 At the steering group for the transformation programme, the CEOs have agreed that a number of the actions in this workstream will be taken forward following discussions on the role and purpose of the West of England Mayoral Combined Authority.

Workstream 4: effectiveness, efficiencies and delivery

2.25 Figure 7 provides an update on workstream 4 of the transformation programme, including strengthened arrangements in place to review progress in project delivery.

Figure 7: effectiveness, efficiencies and delivery workstream

Action No.	Action	Progress since June and next steps	Key dates
DE1	Review the process for project evaluation of Business Cases, having regard to the models used in other Combined Authorities – ensuring business case assessment and decision-making is transparent and streamlined, and that criteria are clear	We will review the Business Case process to ensure robust testing of proposals, involvement by decision-makers at the right time, and linkage to the strategic prioritisation exercise. This will include increasing external transparency on when funding is available for non-government delivery partners. The business case process continues to be reviewed and streamlined where appropriate, whilst continuing to meet the requirements of the National Local Growth Assurance Framework guidelines. As an example, the streamlined	Business Case Review concluded for 2024/25 financial year.

		approach for smaller scale, less complex transport schemes launched in April has already been adopted by six schemes allowing business cases to be produced more efficiently. Early thinking has commenced on ensuring that application processes for external organisations are proportionate to funding levels.	An update will brought to committee in January 2024.
DE2	Use the Programme Review Board to review progress on agreed projects, providing challenge and support to ensure more timely delivery of all projects.	The Programme Review Board meets once a month and has scrutinised delivery on a wide range of projects involving senior officers from both the West of England Mayoral Combined Authority and the Unitary Authorities. The Programme Review Board has recently considered • Changes to Key Projects • Line by line review of projects • UK Shared Prosperity Fund programme • The Rebasing of City Region Sustainable Transport Settlement programme • Projects funded through the Green Recovery Fund To support more timely delivery of all projects, the Infrastructure Directorate of the Mayoral Combined Authority is implementing a change programme, ensuring it is positioned effectively to oversee the delivery of the significant infrastructure programme over the coming years. The findings from the initial phase of work by PRB will be collated to inform discussions on the role and purpose of the CA, ensuring those discussions have a clear focus on the steps we can take to further strengthen our delivery focus.	Review of PRB last quarter 2023/24 financial year to ensure robust new challenge mechanisms are in place
DE3	Use the West of England Mayoral Combined Authority Corporate Governance Board to strengthen governance throughout the organisation .	The Corporate Governance Board has been established to lead on all aspects of Governance across the organisation in support of the statutory officers. This includes organisational processes and standards, financial management, employment practice, audit and risk, and health and safety. The board has	Ongoing

		undertaken a gap analysis of where Governance needs to be improved and this is being developed into a work program. It will deliver improved oversight for day-to-day delivery of the work of the organisation. A particular workstream is the undertaking of work in respect to the legal aspects of delegations to support the delivery of programmes.	
DE4	Review approach to existing investment funds providing CEOs with up-to-date position on commitments, headroom, delivery timeframes.	The West of England Mayoral Combined Authority has initiated a detailed line by line review of projects both in infrastructure and across the totality of the West of England Mayoral Combined Authority's operations. This work is underway and challenge sessions are taking place with all Mayoral Combined Authority directors and relevant officers in unitary authorities.	Ongoing
DE5	Bring forward proposals for revisions on how we invest current funds and proposals for new investment approaches to help money go further	The West of England Mayoral Combined Authority is preparing a concept paper on how it develops its role as an investment organisation to complement its existing grant giving responsibilities. The expert input of an external partner has been procured and they are supporting the Mayoral Combined Authority on the production of a concept paper to inform future options for maturing our approach to investment. This work will be progressed with the input of UA colleagues.	Ongoing
DE6	 Through a programme of effectiveness and efficiency reviews: a. consider the appropriate routes to allocating the final 10% of the staffing budget increase agreed at Jan '23 Committee b. Consider areas for 'shared services' 	As noted in updates on workstream 2 (workforce and culture) work is underway to review the West of England Mayoral Combined Authority organisational leadership structure. Work is also progressing to consider the future role and purpose of the Mayoral Combined Authority. Effectiveness and efficiency reviews will take place at the appropriate point following completion of these actions.	Ongoing
		The West of England Mayoral Combined Authority will actively work with the Unitary Authorities to explore the opportunity for the delivery of operations through shared service arrangements both within the West of England and beyond.	
DE7	Strengthen monitoring and evaluation of all projects to meet requirements of the Investment Fund Gateway Review and the CRSTS national evaluation. This will include updating the monitoring	Preparation for the second Gateway Review is underway. The Local Evaluation Framework has now been submitted to Government, including setting out those projects in scope for	30 June

and evaluation framework and providing clearer guidance to project managers on proportionate requirements. impact or progress evaluation, together with proposals for complementary workstreams as set out in the National			
Evaluation Framework. This process has included a review of the evaluation plans of schemes selected for impact evaluation and there will be regular dialogue with project leads moving forward, including briefing sessions held in August, through to conclusion of this second Gateway process in 2026. The West of England Mayoral Combined Authority has recruited a Monitoring & Evaluation manager, who will lead work to update our M&E framework for all funding streams. This will bring more consistency to the evaluation of projects to ensure that a proportionate approach is taken to identify lessons for future delivery and to meet the needs of funders. We are awaiting guidance from DfT on the framework for M&E for CRSTS. We will develop a comprehensive approach that collects relevant data across the region and provides a framework for all projects to follow.	·	complementary workstreams as set out in the National Evaluation Framework. This process has included a review of the evaluation plans of schemes selected for impact evaluation and there will be regular dialogue with project leads moving forward, including briefing sessions held in August, through to conclusion of this second Gateway process in 2026. The West of England Mayoral Combined Authority has recruited a Monitoring & Evaluation manager, who will lead work to update our M&E framework for all funding streams. This will bring more consistency to the evaluation of projects to ensure that a proportionate approach is taken to identify lessons for future delivery and to meet the needs of funders. We are awaiting guidance from DfT on the framework for M&E for CRSTS. We will develop a comprehensive approach that collects relevant data across the region and provides a	

2.26 As noted above, a range of activity is underway to deliver this workstream. To continue strengthening our focus on delivery, the Programme Review Board is continuing to meet regularly, providing support and challenge to ensure delivery remains on track.

Consultation

UAs have been partners in the development of this report. A regional strategy working group is in place to collaborate in delivering the revised regional strategy and the CEO group is acting as the steering group for both the strategy and the wider transformation programme. All content in this report has been discussed by CEOs.

Risk Management/Assessment

Failure to address the issues highlighted in the Grant Thornton Audit report and Independent Peer Review will hamper the West of England Mayoral Combined Authority failing to deliver for the residents of the West of England. It may also impact on the highly successful track record of attracting additional funding from Government for the region.

Public Sector Equality Duties

There are no specific equality implications arising directly from this report at this stage.

Climate Change Implications

The West of England Mayoral Combined Authority's Climate Emergency Action Plan has been considered in the production of this report and there are no specific implications at this stage. Of particular relevance is the ongoing Regional Strategy work which rightly places action to tackle both the Climate and Nature emergencies at its core.

Report and advice reviewed and signed off by: Roger Hoare, Head of Environment

Finance Implications, including economic impact assessment where appropriate:

The financial implications both in terms of supporting expenditure and potential savings are currently under consideration. As work across the transformation programme progresses, financial implications will be discussed with the CEO steering group and will be brought to Committee as appropriate for decision.

There is a potential risk to ongoing funding if we fail to deliver on the overall programme.

Report and advice reviewed and signed off by: Selonge Russell, Head of Finance and Deputy Section 73 Officer.

Legal Implications:

There are no legal implications arising directly from the content of this report, however the Best Value Guidance noted in paragraph 2.6 of this paper should be noted as a potential risk should progress not be made in delivering the transformation programme. Constitutional changes require the unanimous support of the Mayoral Combined Authority Committee.

Report and advice reviewed and signed off by: Daniel Dickinson, Monitoring Officer.

Human Resources Implications:

While there are no direct HR implications arising from this report, workstream two in particular highlights a programme of HR-related activity. Specific HR implications arising from the development and completion of this work will be highlighted to Committee as required as the programme progresses.

Report and advice reviewed and signed off by: Alex Holly, Head of People and Assets.

Land/property Implications

There are no land or property implications contained in this report. Any land or property issues arising from the transformation programme as it progresses will be highlighted to Committee.

Report and advice reviewed and signed off by: Selonge Russell, Deputy Section 73 Officer.

Appendices:

List any appendices to the report:

Appendix 1 – overview of all recommendation and actions that have informed the development of the West of England Mayoral Combined Authority transformation programme

Appendix 2 – summary of conclusions to date from work to refresh the regional strategy

Appendix 3 - Proposed changes to the Constitution

West of England Mayoral Combined Authority Contact:

Report Author	Contact Details
Rachel Pykett	Rachel.Pykett@westofengland-ca.gov.uk

Appendix 1: All recommendations and actions informing the West of England Mayoral Combined Authority transformation programme plan

Actions set out in the transformation programme have been identified through a range of sources. Action sources are:

- The Grant Thornton external audit report
- The Independent Peer Review conducted by SOLACE
- The West of England Mayoral Combined Authority Action Plan agreed by Committee in March 2023

There is a degree of overlap between actions and recommendations from these sources. To keep the transformation programme coherent and manageable, a streamlined set of actions has been established. All actions below are incorporated into the transformation programme – the tables below show where actions can be found in the programme plan.

Grant Thornton audit recommendations

Recommendation	Source Code	Where this can be found in the transformation programme	Action status
The Mayor and members of the West of England Mayoral Combined Authority represented by the Council Leaders, must commit to improving their working relationship and demonstrate that significant progress has been made within a reasonable timeframe to be determined by the Mayor and the West of England Mayoral Combined Authority. This should include a role for independent mediation and the constructive consideration of advice arising from this process.	SR1	Workstream 1, action PS1	Open
A formal protocol should be agreed between member organisations within the West of England Mayoral Combined Authority to commit to consultation on key proposals, that they should define, at an earlier stage. The West of England Mayoral Combined Authority members should engage effectively in this process, to help mitigate points of contention before they are published and debated in public. This should include a commitment to deliver proposals on a reasonable timetable.	SR2	Workstream 3, action GS1 and GS2	Open

In future, in all circumstances, including where there is a potential conflict of interest affecting individual statutory officers, adequate steps must be taken to ensure the statutory duties of these officers is effectively discharged	SR3	Action complete. Provision for a deputy to act now in the Constitution	Complete
The future management structure of the West of England Mayoral Combined Authority should be reviewed in order to ensure it is fit for purpose in the context of new funding awards and strategic priorities and this must include appropriate consultation and agreement by the West of England Mayoral Combined Authority Committee.	KR1	Workstream 2, action WC1	Open
The Constitution of the West of England Mayoral Combined Authority should be revised to define the conditions under which it is acceptable for other officers and members to seek independent legal advice, without reference to the Monitoring Officer and/or Head of Legal Services.	KR2	Action Complete. Constitutional amendment made.	Complete
We recommend that consideration of relationships within the Chief Executive Group should be incorporated into any relationship development and mediation work undertaken.	IR1	Programme level workstream, action TP3, TP4	Open
We recommend that the Constitution be reviewed, as previously considered by the West of England Mayoral Combined Authority members. This should incorporate the new Monitoring Officer protocol but also focus on the specific ambiguities raised in recent legal advice including the definition of statutory roles, delegated powers, managing conflicts of interest, decisions on all senior staffing matters including restructure and severance. The results should be reported to Committee and used alongside the points we have raised as a basis for revision. There may be value in reviewing other combined a authority constitutions to optimise the opportunity to improve the document in these areas.	IR2	Workstream 3, action GS1, GS2 (refer to constitutional review) – the new MO protocol on accessing legal advise is in place.	Open
We recommend that the annual performance reviews of senior officers be formally recorded, including reasonable steps taken to manage issues and provide access to resources to enable skills development as appropriate.	IR3	Workstream 2, action WC5	Open
We recommend that the Monitoring Officer role retains its current seniority at Director level in any future restructure or that sufficient safeguards are implemented to protect the authority and influence of the role.	IR4	Workstream 2, action WC4	Open

Independent Peer Review recommendations

Recommendation	Source Code	Where this can be found in the transformation programme	Action status
The West of England Mayoral Combined Authority to engage in a facilitated structured conversation to revisit and clarify its core purpose taking on views from strategic partners, business and other regional bodies.	S1	Workstream 1, action PS1	Open
The West of England Mayoral Combined Authority to co-produce a Regional Strategic Economic Strategy which is accessible and provides a common narrative for all regional stakeholders to be able to promote the economic vision of the region to external audiences.	S2	Workstream 1, action PS2	Open
To explore whether the process of developing a Spatial Development Strategy could be revisited.	S3	Workstream 1, action PS1	Open
To consider expanding the membership of The West of England Mayoral Combined Authority	S4	Workstream 1, action PS1	Open
Roll out the 'Step Change' programme with external support and facilitation. Establish working behaviours and principles for The West of England Mayoral Combined Authority.	S5	Workstream 2, action WC2	Open
Strengthen the function of the 'corporate core' to be fit for the new West of England Mayoral Combined Authority delivery function.	S6	Workstream 2, action WC3	Open
Continue to build on enhanced relationships with the LAs based on agreed principles.	S7	Programme level action TP3, TP4	Open
Complete a management restructure to fill interim posts permanently in consultation with the LAs	S8	Workstream 2, action WC1 and WC4	Open
Use independent facilitation to work with the business and partner community to redefine the role and Terms of Reference of a Business Board to advise, support and challenge The West of England Mayoral Combined Authority. Ensure that the Board fits into policy/decision at an early stage in The West of England Mayoral Combined Authority processes. Consider the collaboration of other regional bodies such as	S9	Workstream 1, action PS3	Open

S10	Workstream 3, action GS1	Open
S11	Workstream 3, action GS2	Open
S12	Workstream 3, action GS3	Open
S13	Workstream 4, action DE1	Open
S14	Workstream 3, action GS1, GS2	Open
S15	Workstream 3, action GS1, GS2	Open
S16	Workstream 1, action TP5	Open
S17	Programme level action TP2	Open
S18	Programme level action TP2	Open
	\$11 \$12 \$13 \$14 \$15 \$16	S11 Workstream 3, action GS2 S12 Workstream 3, action GS3 S13 Workstream 4, action DE1 S14 Workstream 3, action GS1, GS2 S15 Workstream 3, action GS1, GS2 S16 Workstream 1, action TP5 S17 Programme level action TP2

England Mayoral Combined Authority Board for consideration.			
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West of England Mayoral Combined Authority Action Plan agreed March 2023

Recommendation	Source Code	Where this can be found in the transformation programme	Action status
Leaders will continue to regularly meet with the West of England Mayoral Combined Authority Metro Mayor as required to both address any concerns early and to identify opportunities.	AP1	Programme level action TP3, TP4	Open
A programme of activities to agree regional priorities will take place in 2023. This will involve free and frank discussion regarding the allocation of existing resources in the context of new and emerging challenges, such as inflationary pressures, to primarily focus on the delivery of projects. A Regional Priorities workshop which leaders have all agreed to attend is scheduled for January.	AP2	Workstream 1, action PS5	Complete
Board members will be involved at an earlier stage in setting a strategic regional direction	AP3	Workstream 1, action PS6	Open
Consideration of appropriate attendees (wider than Mayors, Leaders and CEOs) to attend the regional prioritisation workshop will be made (including regional finance officers (S.151) officers, Directors for Infrastructure, and independent voice(s)), to ensure the workshops results in meaningful outcomes	AP4	This workshop took place in Feb 2023. Mayors, Leaders and CEOs were in attendance	Complete
Senior Officers will meet collectively and individually with their counterparts as policies and projects progress, from conception to delivery and evaluation.	AP5	Programme level action TP3	Ongoing
The West of England Mayoral Combined Authority will ensure that Cabinet Members from the Unitary Authorities can request briefings with senior MCA officers as required. Any existing regular meetings will continue in line with agreed arrangements.	AP6	Workstream 3, action GS4	Ongoing
An officer delivery board has been established and meets twice a month to review	AP7	Workstream 4, action DE2	Open

progress on agreed projects and to provide challenge and support to ensure more timely delivery on all projects where relevant. These boards will continue and will report directly to regular joint CEO meetings. This process will be reviewed to further strengthen the board if necessary			
To help support driving delivery of key projects, proposals will include a commitment to deliver on a reasonable timetable (agreed by the Committee), which will be included in relevant papers going forward	AP8	Workstream 4, action DE2	Ongoing
The protocol will be shared with UA Leaders, Chairs of Audit and Scrutiny for comment before being adopted and published.	AP9	Action complete prior to transformation programme plan.	Complete
The protocol will be published on the West of England Mayoral Combined Authority's website and shared with West of England Mayoral Combined Authority officers.	AP10	Action complete prior to transformation programme plan.	Complete
The West of England Mayoral Combined Authority Monitoring Officer will brief senior officers regarding the implications of the protocol.	AP11	Action complete prior to transformation programme plan.	Complete
A new Senior Leadership Structure of the West of England Mayoral Combined Authority will be developed in 2023.	AP12	Workstream 2, action WC1	Open
The West of England Mayoral Combined Authority will use expert support to determine necessary skills and appropriate structures are in place so as to recruit suitably skilled permanent staff at pace.	AP13	Workstream 2, action WC8	Open
It will be agreed in line with the Constitution by the West of England Mayoral Combined Authority Committee	AP14	Workstream 2, action WC4	Open
Process regarding Senior Officer appointments to be guided by external expert support	AP15	Workstream 2, action WC4	Open
The West of England Mayoral Combined Authority Monitoring Officer will provide wording for the constitution at the next suitable meeting of the West of England Mayoral Combined Authority Committee (no later than March) in consultation with the Monitoring Officers of the Unitary Authorities.	AP16	Action complete prior to transformation programme plan.	Complete
Such a change would require unanimous support of the Mayor and Leaders at a West of England Mayoral Combined Authority Committee meeting.	AP17	Action complete prior to transformation programme plan.	Complete
Senior Officers will continue to meet collectively and on a 1:1 basis going forward.	AP18	Programme level action TP3	Ongoing
All Senior officers will work collaboratively and engage in meaningful consultation	AP19	Programme level action TP4	Ongoing

when developing solutions and proposals to help leaders to mitigate points of contention where possible ahead of the West of England Mayoral Combined Authority Committee meetings.			
Where possible, matters of contention will be flagged with all senior officers in good time to allow for solutions to be developed ahead of the West of England Mayoral Combined Authority meetings.	AP20	Programme level action TP3, TP4	Ongoing
All Senior Leaders will commit to promote a culture of respect and understanding at all times.	AP21	Programme level action TP4	Ongoing
Where relationships require support, Senior Leaders will seek mediation at an early stage to ensure good working practice continue and solutions can be developed.	AP22	Programme level action TP4	Ongoing
A forward plan of decisions and activities to help with planning / resourcing / engagement for CEOs meeting will be developed.	AP23	Programme level action TP5	Open
The Constitution will be revised to include the new Monitoring Officer protocol.	AP24	Workstream 3, action GS1, GS2. However, the new MO protocol is agreed.	Complete
Regional MOs to meet regularly to discuss any matters regarding the constitution that need addressing.	AP25	Workstream 3, action GS5	Open
Internal actions put in place to ensure Performance reviews are formally recorded.	AP26	Workstream 2, action WC5	Open
Consideration of the GT Auditing Culture report made by the Head of HR in consultation with UA HR leads (and others as relevant), and recommendations for improvement made for consideration by the constituent member CEO group	AP27	Workstream 2, action WC6	Open
Process agreed by March 2023 for the recording and sharing of key organisation performance indicators and information with member organisations relating to organisational culture and health	AP28	Workstream 2, action WC7	Open
Monitoring Officer to be confirmed at Director Level in any future leadership structure. Any change would require a vote of the West of England Mayoral Combined Authority Committee.	AP29	Workstream 2, action WC4	Open

Appendix 2: Summary of findings to date from work to refresh the regional strategy

Background

- 1. We are working to refresh our regional strategy, providing an up-to-date articulation of the ambition and priorities of the region over the medium to longer-term. This will replace the Local Industrial Strategy (LIS) as are core regional plan, recognising that since 2019 when the LIS was published, new regional priorities have emerged and there has been considerable regional and national change that we should reflect in our future plans.
- 2. A refreshed strategy will give us a clear vision around which we can frame regional delivery plans. We can also use a refreshed strategy to engage national and international investors and Government, highlighting our strengths, challenges and regional assets to help make the case for further investment in the region.
- 3. Over the Spring and Summer, we have refreshed our regional evidence base (which can be found here: https://www.westofengland-ca.gov.uk/about-us/our-strategy/) and carried out a range of engagement with partners across the region. The remainder of this paper provides an overview of what we have heard from partners to date.

Ambition for the region

- 4. From our engagement to date, three broad ambitions have been highlighted as areas that should shape our future plans. Partners have highlighted outcomes we should focus on are:
 - Delivering a greener West of England. Placing our climate ambitions at the heart of all we do.
 - Making the West of England a more equal, fair and inclusive region, making sure the region is a place where people right across the region have opportunity.
 - Supporting the region to be more prosperous. Making sure all residents have rising quality of life, improving incomes, living standards and that the region is growing in a more sustainable way.

Our region

 Through engagement over the Summer, we have tested the evidence base, including with the LEP Business Board and with officers across each of the Unitary Authorities and a range of government and independent economic experts.

- 6. Our evidence base shows the West of England is a dynamic, creative region that provides a high quality of life to residents.
- 7. We have a strong, diverse economy; people have access to good jobs and we're continuing to attract new employers and industry to the region. It's a place people want to be, that creates opportunities, and that benefits from the diversity of our residents and businesses.
- 8. But there are challenges too. While we are making significant progress on our net zero ambitions, we need to go faster to decarbonise all areas of society, and we need to do more to protect and enhance our natural environment.
- 9. We need to widen opportunities for people from deprived parts of the region or disadvantaged groups. And we need the conditions in place for living standards across the region to rise, from investing in our transport system to strengthening business productivity.
- 10. Through the work to date, we have also looked at the differing needs of places across the region, whether that is our economic cores, the urban and suburban realm, or the villages and rural areas of the region. Our engagement has drawn out that while the building blocks of all places requires some degree of commonality (good access to public transport, high speed digital connections, good quality affordable homes, access to good jobs) the way we deliver in different places needs careful consideration, ensuring we meet the specific needs of our different places and communities.
- 11. Our engagement highlights that partners feel we are building on some strong foundations and there is good delivery we should look to amplify through our refreshed strategy such as the rapid escalation of work to tackle the climate and nature emergencies; increasing range of skills provision that is helping people develop skills that employers need both now and in the future; and the development of new transport links between the places people live and the employment locations across the region. Engagement also highlighted there is a clear ambition to support the region to go further still in each of these areas.

Priorities for the future

- 12. Out of the initial phase of work to refresh the regional strategy, a set of potential future priorities have started to emerge. Priorities that regional colleagues have highlighted are:
 - Creating a well-connected region with the transport and digital links that make us a world-class place.

- Creating a greener West of England, placing our climate and nature ambitions at the heart of everything we do.
- Creating the jobs and training our region and residents need both now and in the future.
- Supporting sustainable communities that people are proud to call home.
- Putting the West of England on the map for national and global success attracting new investment to the region.
- 13. Across each of these priorities, colleagues have highlighted specific areas of work that could be scaled up, challenges where we know new longer-term action is needed and new levers that we need to help us deliver.
- 14. Partners have also highlighted a range of ways we should evolve how we work together to deliver for people across the region. Areas colleagues have highlighted as potential routes to evolve include:
 - Building longer-term funding arrangements so we can plan, invest and deliver in a sustainable way – ultimately speeding up delivery.
 - Maturing our approach to investment: simplifying access to funds and working funding harder.
 - Continuing to identify areas of further devolution could help us deliver on our ambitions.
 - Speeding up the process to spread good ideas across the region.
 - Exploring a wider range of issues where the region may want to work together.
 - Changing the way we engage with people across the region and beyond.

Appendix 3: Proposed Areas for Improvement – Constitution

Officer Delegations

There is no "standard" approach to the way in which powers are delegated to officers codified in the constitution, and a number of standard provisions governing the way in which officer powers are exercised are absent. Similarly, there are a range of common or typical powers you would expect to be delegated to the Mayoral Combined Authority's Statutory Officers not all of which currently appear in the constitution. The suggestion is to update the current scheme to fill these gaps drawing from the approach taken in other Mayoral Combined Authority constitutions. This should also be used as an opportunity to provide clarity around how the Unitary Authorities will be engaged in delegated decision making and should sit alongside operational practice improvements within the Mayoral Combined Authority around the publication of forward plans setting out when it intends to take Key Decisions, and the associated publication of decision notices.

Code of Conduct

The Local Government Association (LGA) issued a model code of conduct for members in 2020, which most local authorities adopted during the course of 2021/22. There are a number of benefits to adopting the model code, particularly in areas of two or three tier local government to avoid "multi-hatted" members being subject to different codes. It is proposed that the model code should be adopted along with a procedure for dealing with complaints (which need not be part of the Constitution) which should also be based on the LGA guidance.

Attendance by Chairs

Currently, the constitution provides that the Chairs of the Mayoral Combined Authority's committees may attend and speak at meetings of the Mayoral Combined Authority Committee "at the request of the Mayoral Combined Authority". The Mayoral Combined Authority should and must place significant reliance on the Audit and Scrutiny Committees to ensure good governance and sound operational practice/performance is maintained across the operations of the Mayoral Combined Authority. It would, therefore, be beneficial if the Chairs of the Audit and Scrutiny Committee had a right to attend and address the Mayoral Combined Authority Committee at any of its meetings as opposed to having to be invited. There should also be a requirement for regular reports to be made from those Chairs to the Mayoral Combined Authority Committee.